

**MINUTES
CITY OF FAIRVIEW
CITY COUNCIL**

February 19, 2020

Council Members

Brian Cooper, Mayor
Cathi Forsythe
Mike Weatherby
Keith Kudrna
Balwant Bhullar
Natalie Voruz
Darren Riordan

Staff

Nolan Young, City Administrator
Lesa Folger, Finance Director
Heather Martin, City Attorney
James Eriksen, Police Chief
Sarah Selden, Senior Planner

WORK SESSION (6:00 PM)

1. CITY SPONSORED EVENTS

Council President Voruz explained she felt there were some city events that Council did not have an opportunity to approve and vote on. She proposed on an annual basis Committees present their proposed events to Council for approval. The approved events would then move forward to the Budget Committee for funding review and approval. Council supported the suggestion.

2. REVIEW HESLIN HOUSE LEASE AGREEMENT

Councilor Weatherby asked if this is the work session to discuss the future of the Heslin House. CA Young replied that was the intent. Director Berry remarked the proposed lease is identical to the prior lease with date changes. The current lease expired June 30, 2019. An East County Historical Organization (ECHO) representative had hoped to attend the meeting to discuss the way forward for the Heslin House, but was unable to attend. They would be able to attend March 4.

Council discussed options for renewing the lease and indicated support for moving forward with a month-to-month lease. Will pull the item from Consent and place under Council Business. Schedule the discussion with ECHO for the March 4 work session and re-evaluate.

3. TRAIL PAVING TO PARK CLEONE

Director Berry explained there are two sections of trail included in the project. Staff obtained an estimate of cost to provide a 5ft wide concrete path. Residents living adjacent to the path were notified of the potential project and were asked for their input. One resident responded, Damien Muth. He expressed concern for increased run off into yards if the trail surface was to be impervious.

Mayor Cooper shared he has walked the path numerous times since Council started discussing it. He is concerned the upper portion is too steep and would be a safety hazard if it were to become a hard surface. Councilor Kudrna shared his concern. Councilor Weatherby noted it had been paved before and there had not been any safety issues.

Councilor Riordan asked what the inclement weather policy is. Director Berry replied the focus is on streets; paths are typically not included.

Councilor Weatherby noted the response on Hancock Street was positive.

Councilor Kudrna proposed vacating the property back to adjacent property owners.

During discussion there was reference to stairs and a railing for the upper section.

CA Young commented staff identified sufficient funds to do both sections. Council could direct staff to proceed with the lower section and research options to vacate the upper section, including notice requirements; research stairs and hand rails; etc.

Council consensus was to hold off on both sections. Look at storm water runoff on the lower section and for the upper section research options to vacate, including the public process, and stairs and a railing.

4. UPDATE STATUS & PRIORTIES OF GOAL OBJECTIVES & TASK LIST

CA Young reviewed the memo sent to Council concerning a Community Resource Officer. Cost is around \$200,000 to \$220,000 per year; would be a separate contract; at this time Wood Village is not interested. Staff recommendation is to wait a year and see how it works in Troutdale. Cost is not within current resources; could look at a public safety fee.

Mayor Cooper proposed including it in a BIP (Budget Information Paper) during the Budget review.

Chief Eriksen reviewed the intent and scope of work for a Community Resource Officer (CRO). A CRO would be dedicated to Fairview forty hours a week; would only leave the area to assist in an emergency.

Councilor Forsythe commented they need to look at trends, statistics, and identify where assistance is most needed. Put the resource where it will do the most good. CA Young replied some of that could be flushed out through the contract. Cautioned if too restrictive could have difficulty filling the position.

COUNCIL MEETING (7:00 PM)

1. CALL TO ORDER

ROLL CALL
PLEDGE OF ALLEGIANCE

2. CITIZENS WISHING TO SPEAK ON NON-AGENDA ITEMS

None.

3. CONSENT AGENDA

- a. Minutes of February 5, 2020
- b. ~~Authorize the City Administrator to Enter Into a Lease Agreement with the East County Historical Organization for the Heslin House: Resolution 7-2020~~

Councilor Kudrna moved to approve the consent agenda, pulling item b. and placing it under Council Business. Councilor Riordan seconded. The motion passed unanimously.

AYES: 7
NOES: 0
ABSTAINED: 0

4. PRESENTATION

- a. Regional Transportation Funding
Shirley Craddick, Metro Councilor, briefed Council on regional transportation needs, the work of the Transportation Funding Task Force, and funding options being considered. (*Exhibit A*)

Councilor Weatherby commented according to studies from Portland State University, East Multnomah County has the highest poverty level in the state. Raising taxes here is different than in other places; it's a disparity.

Mayor Cooper inquired about the pay-by-the-mile program. Participants pay a flat rate per mile and are given a credit for the gas tax. Councilor Craddick replied the voluntary program is still being offered; it is offered through the state. It is a model still being considered for funding; idea is it is more equitable.

Mayor Cooper asked what Metro's position was on the narrowing of Glisan Street by the golf course. Councilor Craddick answered it is a Portland decision. It is a traffic calming technique to increase safety.

Councilor Riordan referred to the Vision Zero plan and noted Glisan is the fourth largest corridor with injury accidents.

Councilor Forsythe remarked the cost is not being spread to larger groups and is specific to a particular audience. She asked when they will start to explore other alternatives that are fair and equitable; where everyone absorbs the cost. Councilor Craddick replied they did explore all options; the proposals are based on voter polling and what voters will support. Councilor Forsythe noted since it doesn't impact the larger population it gets support because those it does impact are in smaller numbers; it is not ethical to put forward to the masses what only affects a targeted group.

Councilor Kudrna commented on addressing diversity and noted East County is often ignored. The area is very diverse, but he diversity map "investing to advance racial equity" doesn't reflect anything past 181st. Councilor Craddick answered it is about congestion. The roads here don't suffer congestion as badly. Councilor Kudrna replied people of color are still struggling to get around and are being ignored. He remarked Metro is asking us to pay without getting anything. Councilor Craddick remarked the benefit we will receive is through the opportunities in the region-wide programs.

Councilor Riordan asked if some of the improvements for Main Streets on Halsey may be eligible for some of the program funding. Councilor Craddick replied yes, she believes the project would be eligible for some funding.

b. Planning Commission Annual Report

Sarah Selden, Senior Planner shared a recap of the Commission's activity in 2019 including code amendments, development hearings, citizen involvement, and engagement strategies for the Main Streets on Halsey project.

Chair Holcombe touched on the work they hope to do in 2020, including their interest in working on Main Streets on Halsey projects i.e. parking, building code updates. She also noted the well 10 riparian buffer, food cart regulations, and wanting to schedule a joint meeting with Council to review priorities.

Councilor Weatherby inquired if Garth Everhart's project is moving forward. SP Selden replied it is in the permitting process stage; not sure when plan to break ground.

5. CITY ADMINISTRATOR AND DIRECTOR REPORTS

a. MCSO Monthly Report – January 2020

Chief Eriksen reviewed the January report and below action items.

- Corona virus update – as of today zero in Oregon. Emergency Operations Center is at an enhanced level.
- Pharmacy box in the MCSO office foyer will be removed in early March. Target pharmacy has a turn in box.

- Working on opening the Fairview department for officers patrolling in Fairview to access for reports, breaks, etc. Keep them in Fairview more.

6. MAYOR/COMMITTEE REPORTS AND COUNCIL REPORTS

Councilor Riordan commented attending the on East Multnomah County Transportation Committee (EMCTC) meeting. The discussed HB2017, Keep Oregon Moving, and are looking at tolling options along stretches of I-5.

Council President Voruz reported she may resign as Councilor in the near future because she may be moving out of Fairview. She stepped down from her role as the Parks and Recreation Advisory Committee (PRAC) liaison and as Council President.

Council President Voruz moved to nominate Councilor Weatherby for Council President and Councilor Forsythe seconded. The motion passed unanimously.

AYES: 7

NOES: 0

ABSTAINED: 0

Councilor Kudrna shared the Community Engagement Committee (CEC) has a full membership, is actively planning the Easter Egg Hunt, and recently completed their annual work planning session. Fairview on the Green is scheduled for September 12. The CEC will present to Council soon.

Councilor Weatherby noted the East County Historical Organization (ECHO) has changed their Board meeting day to Saturday.

Councilor Forsythe commented the Public Safety Advisory Committee (PSAC) discussed refocusing their efforts for more positive engagement with the community at events at their last meeting.

Mayor Cooper remarked on attending Metro's Homeless Tax Forum and Mayor's Breakfast. He noted the program is not very substantive yet. He also attended a few HOA meetings.

7. COUNCIL BUSINESS

- Amend the City of Fairview Zoning Map from Corridor Commercial to General Industrial for Certain Properties Located on NE Sandy Blvd. and NE 230th Ave.: Ordinance 2-2020

Deputy Folger read the first reading of the ordinance by title. SP Selden reviewed the staff report as reflected in the presentation. (*Exhibit B*) In summary, the applicant is requesting a zone change and comprehensive plan map change for two parcels in Townsend Farms to change the Corridor Commercial designation back to General Industrial. The request is being driven by the market conditions and demand. She noted the Planning Commission recommended the City Council adopt Ordinance 2-2020 (Zone Change) and Ordinance 3-2020 (Comprehensive Plan Map Amendment) based on the findings in the staff report.

- Amend the City of Fairview Comprehensive Plan Map from Commercial to General Industrial for Certain Properties Located on NE Sandy Blvd. and NE 230th Ave.: Ordinance 3-2020

Deputy Folger read the first reading of the ordinance by title. SP Selden commented there was no new information to present (the staff report was presented with Ordinance 2-2020). Mayor Cooper commented the Public Hearing for each of the ordinances is scheduled for March 4.

- Authorize the City Administrator to Enter Into an IGA with the City of Wood Village for the PlayEast Recreation Program: Resolution 3-2020

CA Young remarked Council reviewed the proposed IGA at their last work session. He noted Section 4 of the IGA, CP 144, Program reserve fund – the intent is to fund as part of the fiscal year 2020-21 budget cycle.

Councilor Weatherby clarified the only cost the cities would be paying for are related to the Recreation Manager position. CA Young replied yes.

Councilor Riordan moved to adopt Resolution 3-2020 and Councilor Kudrna seconded. The motion passed unanimously.

AYES: 7
NOES: 0
ABSTAINED: 0

d. City Appointment to Initial Urban Flood Safety & Water Quality District: Resolution 6-2020

Councilor Forsythe moved to appoint Councilor Weatherby and Council President Voruz seconded. The motion passed unanimously.

AYES: 7
NOES: 0
ABSTAINED: 0

e. Authorize the City Administrator to Enter Into a Lease Agreement with the East County Historical Organization for the Heslin House: Resolution 7-2020

Councilor Riordan moved to approve the Heslin House Lease Agreement on a month-to-month basis and Councilor Weatherby seconded. The motion passed unanimously.

AYES: 7
NOES: 0
ABSTAINED: 0

8. PUBLIC HEARING

None.

9. ADJOURNMENT

Councilor Kudrna moved to adjourn the meeting and Councilor Forsythe seconded. The motion passed, and the meeting adjourned at 8:18 PM.

AYES: 7
NOES: 0
ABSTAINED: 0


Devree Leymaster
City Recorder


Brian Cooper
Mayor

03-20-2020
Date of Signing

A complete recording and/or video of these proceedings is available.
Contact the City of Fairview City Recorder Office, 1300 NE Village St., Fairview, OR 97024, (503) 674-6224.

Let's get moving.



Fairview City Council
February 19, 2020

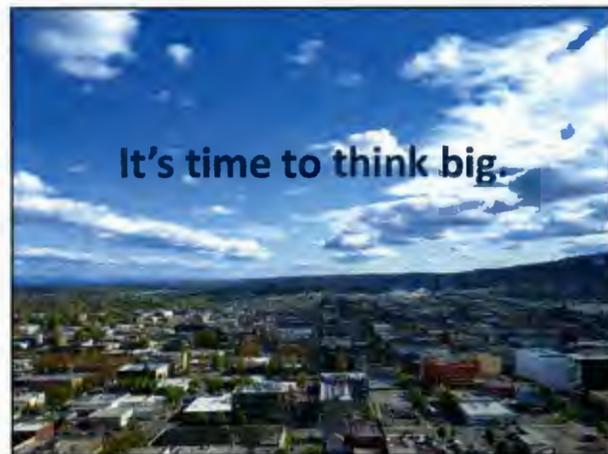
As greater Portland grows...



by 2040:
500,000
more residents
350,000
more jobs

2016

It's time to think big.



Voters see the urgency.

89% of voters agree:
"Traffic in the greater Portland area is reaching a crisis point and something must be done."

82% of voters agree:
"Improving key intersections around greater Portland could make traffic flow better."

67% of voters agree:
"Better transit would improve commutes even for people who don't use it."

Public opinion research conducted by FM3 Research, Oct. 2019



Voters know what's needed.

Here's how we'll do it.

- Major corridor investments
- Regionwide programs
- Oversight & accountability
- Advance regional goals: Mobility, climate, safety, equity



We're listening to community.

- 2018 Regional Transportation Plan: *19,000 people engaged*
- Workshops & forums
- Online surveys
- Local Investment Teams
- Community Partnerships



Transportation Funding Task Force

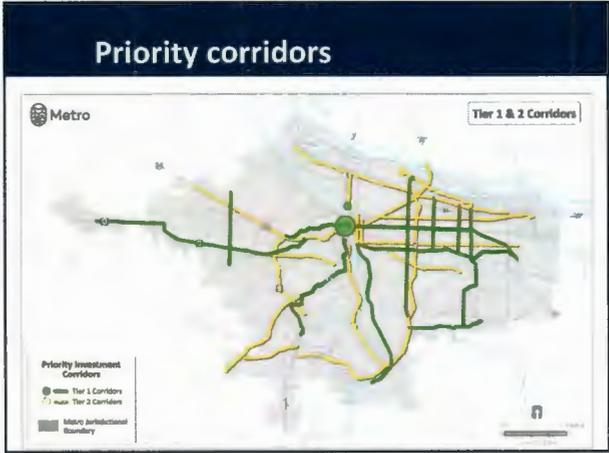
- Elected officials
- Business
- Community
- Transportation

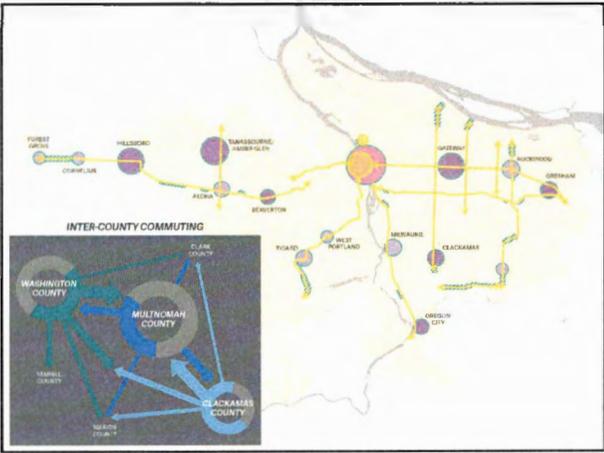


What are we trying to do? Key Council & Task Force outcomes

- Make it easier to get around
- Safer streets for everyone
- Address **climate change** and support resiliency
- Drive **economic growth**
- **Leverage** investments in housing and parks
- Advance outcomes for **communities of color**
- Support **clean air and water**, and healthy ecosystems

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Benefits beyond corridors: Regionwide programs

 Safe Routes To School	 Active Transportation Regional Connections	 Student Fare Affordability
 Safety Hot Spots	 Bus Electrification	 Protecting/Preserving Multifamily Housing
 Better Bus	 Main Streets Revitalization	 Future Corridor Planning

Stable Communities

Set aside corridor funding to work with community and partners to create anti-displacement and equitable development strategies



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Making corridors Safer.



86 miles
of safety investments in high-injury corridors.

↓ **100** Fewer fatalities
↓ **350** Fewer severe injuries

Estimated safety benefit over 20 years (typical project lifespan), Tier 1 corridors. Based on an analysis of the safety performance of Tier 1 corridors and Highway Safety Manual practices using documented Crash Modification Factors also used by FHWA, ODOT, and City of Portland.

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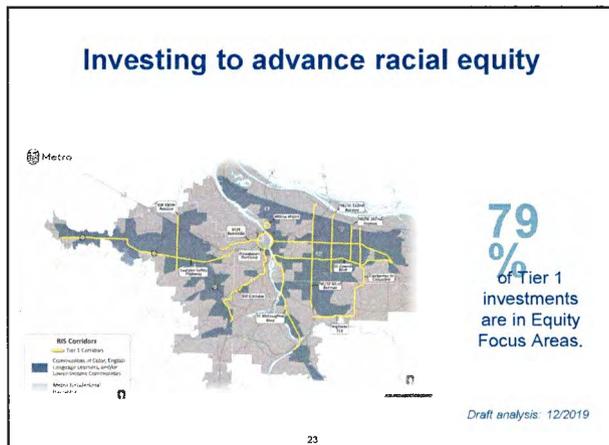
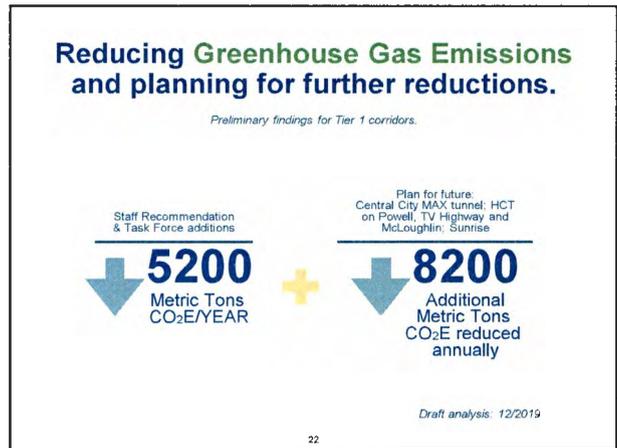
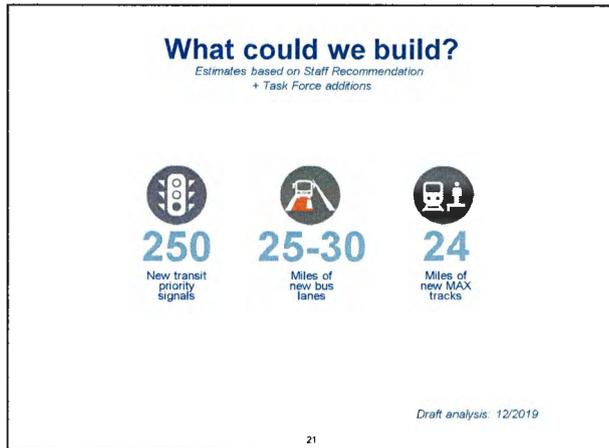
What could we build?

Estimates based on Staff Recommendation + Task Force additions

 40-45 Miles of new sidewalk	 130-140 Miles of improved bikeways
 4000 New street lights	 280 Safe marked crossings

Draft analysis: 12/2019

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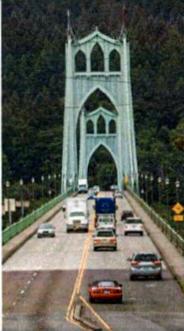
How could we pay for it?

Council direction, Jan. 28 2020
Options to consider

- Employer payroll tax
- Vehicle registration fee
- Business income tax
- Personal income tax

Removed from consideration:

- Property tax
- Sales tax
- Regional gas tax
- Vehicle privilege tax
- Corporate activity tax



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DRAFT - Subject to change

**CITY COUNCIL
1ST READING**

2019-60-ZC-CPA
Townsend Farms
Zone Change and
Comprehensive Plan Map
Amendment

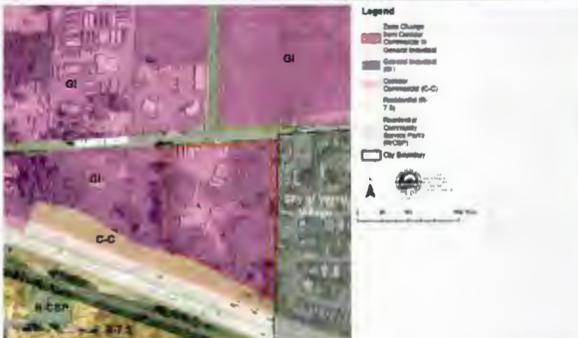
February 19, 2020



SITE LOCATION



PROPOSED ZONING DESIGNATION



PROPOSED COMPREHENSIVE PLAN MAP DESIGNATION



BACKGROUND

2007 Planning Commission approval for zone change and comprehensive map amendment

- Comp plan change from Industrial to commercial
- Zone change from Industrial to corridor commercial

Applicant requests to change designation back to Industrial due to market demand

- Comp plan change from Commercial to General Industrial
- Zoning change from Corridor Commercial to General Industrial

ZONE & COMP PLAN CHANGE CRITERIA

FMC: 19.205.020: Criteria

- A. *The amendment will not interfere with the livability, development or value of other land in the vicinity of site-specific proposals when weighted against the public interest in granting proposed amendment.*
- B. *The amendment will not be detrimental to the general interests of the community.*
- C. *The amendment will not violate the land use designations established by the comprehensive land use plan and map or related text.*
- D. *The amendment will place all property similarly situated in the area in the same zoning designation or in appropriate complementary designations without creating inappropriate "spot zoning".*

ZONE & COMP PLAN CHANGE CRITERIA

FMC 19.413.040(G), Type IV Procedures – Decision Making Consideration

- 1. Statewide planning goals and guidelines**
Compliance with Goal 1: Citizen Involvement, Goal 9: Economic Development, Goal 11: Public Facilities and Services, and Goal 12: Transportation
- 2. Comments from applicable federal or state agencies**
No comments received
- 3. Applicable intergovernmental agencies**
Comment received from Multnomah County Transportation Department concurring with transportation analysis submitted with application.

ZONE & COMP PLAN CHANGE CRITERIA

4. Applicable Comprehensive Plan policies

Chapter 8 – Community Building
Goal: To provide sufficient land to accommodate growth to the year 2020, and provide for the orderly development of that land.
Sandy Blvd Goal: The NE 223rd Avenue and Sandy Blvd. Intersection should be used as a dividing line for land uses with the corridor...To the east of the intersection, industrial uses should dominate...

Chapter 8 – Open Space, Scenic and Historic Areas and Natural Resources
Goal: To conserve open space and protect natural and scenic resources.

Chapter 9 – Economic Development
Goal: To attract family-wage jobs, clean industry and businesses to serve local needs.

Chapter 12 – Transportation
Goal: To provide and encourage a safe, convenient and economical transportation system.

Chapter 13 – Energy Conservation
Goal: To assure that urban land use activities are planned, located and constructed in a manner that maximizes energy efficiency.

ZONE & COMP PLAN CHANGE CRITERIA

19.470.600 Transportation planning rule compliance.

- No significant impact on transportation system
 - Sandy Blvd is a Minor Arterial, a roadway type intended to “provide major links in the regional road and bikeway networks; provide for truck mobility and transit corridors”.
 - New zoning designation is consistent with Comprehensive Plan, and zoning and use of surrounding area.
 - None of the permitted uses in the GI District have higher potential trip generation than uses permitted in the CC District.

PLANNING COMMISSION HEARING AND RECOMMENDATION

- Public hearing held on January 28
- No public testimony
- Recommended City Council adoption of Ordinance 2-2020 (Zone Change) and Ordinance 3-2020 (Comprehensive Plan Map Amendment), based on findings in staff report.